

## Message Text

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63

ACTION NEA-12

INFO OCT-01 ISO-00 SCA-01 VO-03 INR-10 PRS-01 DRC-01 RSC-01

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R 301700Z NOV 73

FM AMEMBASSY NEW DELHI

TO AMCONSUL BOMBAY

AMCONSUL CALCUTTA

AMCONSUL MADRAS

INFO SECSTATE WASHDC 8160

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FOR CONSUL GENERALS FROM AMBASSADOR

E.O. 11652: N/A

TAGS: CGEN

SUBJ: CONSULAR CONFERENCE

1. OUR NEXT CONGEN CONFERENCE WILL BE IN MADRAS ON JANUARY 28 AND 29. OUR SUBJECT WILL BE CONSULAR WORK, AND I WOULD LIKE EACH OF THE CONSULS GENERAL TO PLAN TO BRING WITH HIM THE OFFICER WHO ACTUALLY HANDLES THE BULK OF THE CONSULAR WORK WITHIN THE POST.

2. THIS AS A SUBJECT THAT HAS LONG BEEN ON MY MIND, AS IT IS THE LEAST DRAMATIC, YET IN WAYS THE MOST IMPORTANT THING WE DO HERE. MOREOVER, IT IS A SUBJECT FAR DIFFERENT TODAY THAN IT WAS FIVE OR TEN YEARS AGO. I CALL YOUR ATTENTION TO THE PIECE IN THE NOVEMBER 26 U.S. NEWS AND WORLD REPORT (COPIES BEING SENT BY UNCLASSIFIED POUCH) ENTITLED "NOW A GROWING SURGE OF IMMIGRANTS FROM ASIA". THE FUNDAMENTAL STATISTIC IS THAT IN THE LAST DECADE THE NUMBER OF INDIAN IMMIGRANTS HAS INCREASED FROM A FEW HUNDRED TO NEARLY 20,000 A YEAR. IT IS TIME WE TOOK A FRESH LOOK AT THE CONSULAR FUNCTION, NOT SO MUCH AT NUTS AND BOLTS -- YOU'VE DONE

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THAT ALREADY THIS YEAR -- BUT AT THE SOCIAL SCIENCE

AND SOCIAL POLICY ISSUES INVOLVED.

3. WE ARE GOING TO USE A DIFFERENT FORMAT FOR THE CONFERENCE THAT I EXPECT TO REFLECT THE SERIOUSNESS OF OUR PURPOSE. I PROPOSE THAT WE PREPARE PAPERS IN ADVANCE THAT DISCUSS SOME OF THE BASIC QUESTIONS. I AM GOING TO ASSIGN A MAJOR PAPER TO EACH OF THE FOUR POSTS, AS WELL AS THE ASSEMBLING OF RELEVANT STATISTICS. IN EACH CASE, I SHALL EXPECT THE CONSUL GENERAL TO TAKE PRIMARY RESPONSIBILITY FOR THE PAPERS AND TO MAKE THEIR PREPARATION A POST-WIDE UNDERTAKING; MY FIRM INTENTION IS THAT CONSULAR OFFICERS SHOULD NOT HAVE TO DETRACT FROM THEIR PRIMARY RESPONSIBILITY -- WHICH IS THE EFFICIENT MANAGEMENT OF CONSULAR WORK -- IN ORDER TO WORK ON THESE PAPERS.

4. LET ME SAY AT THE OUTSET THAT I FULLY APPRECIATE THE TOPICS I AM ASSIGNING ARE BROAD AND THAT IT WILL BE DIFFICULT TO OBTAIN THE NECESSARY INFORMATION. INDEED, ONE LIKELY PRODUCT OF OUR CONFERENCE WILL BE THE DEFINITION OF A SERIOUS RESEARCH PROJECT THAT SOMEONE IN WASHINGTON SHOULD UNDERTAKE TO ASSEMBLE DATA AND ANSWER QUESTIONS THAT ARE BEYOND OUR RESOURCES. I FULLY EXPECT YOU TO TRIM THE TOPICS DOWN TO SOMETHING MANAGEABLE. ON THE OTHER HAND, I AM CONFIDENT YOU WILL BE AMBITIOUS IN YOUR UNDERTAKING, ENTERPRISING IN YOUR DATA GATHERING, AND RIGOROUS IN YOUR ANALYSIS.

5. ALL OF THESE PAPERS WILL REQUIRE DATA THAT MUST BE PROVIDED BY STATESIDE SOURCES. IF YOU WOULD SPECIFY TO US WHAT DATA YOU THINK YOU WILL NEED, AND THE LIKELIEST PLACES TO ASK FOR IT, WE WILL BE HAPPY TO CONSOLIDATE THE REQUESTS TO WASHINGTON, AND TO SHARE THE RESULTS. SUCH REQUESTS SHOULD BE LODGED ALMOST IMMEDIATELY, AND I WISH YOU WOULD LET US KNOW BY COB DECEMBER 7 WHAT YOU THINK WE SHOULD ASK FOR. THE PAPERS THAT YOU WRITE SHOULD BE IN EVERYBODY'S HANDS BY JANUARY 20 SO THAT WE CAN ALL READ THEM BEFORE THE CONFERENCE GETS UNDERWAY.

6. THE FOLLOWING TOPICS SEEM TO ME "NECESSARY BUT NOT LIMITED OFFICIAL USE

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SUFFICIENT", AT THE SAME TIME AS THEY ARE EXTREMELY AMBITIOUS IN SCOPE. I HOPE YOU WILL EACH DEVELOP YOUR OWN IDEAS, BOTH FOR INCLUSION IN YOUR PAPERS AND FOR THE CONFERENCE AGENDA, AND LET US HEAR FROM YOU.

A. THE HISTORY OR INDIAN IMMIGRATION TO THE UNITED STATES FROM 1800 TO 1970. WHAT IS THE RECORD? HOW MANY HAVE COME IN EACH DECADE? WHAT DO WE KNOW ABOUT THEM, PARTICULARLY THEIR SOCIAL ORIGINS (CASTE, RELIGION, ETHNICITY,

ECONOMIC STATUS), THEIR EDUCATION AND THEIR OCCUPATIONS?  
WHAT POSITION DO PERSONS OF INDIAN DESCENT OCCUPY  
IN THE AMERICAN POPULATION? WHAT CAN WE LEARN ABOUT THE  
STATUS, ACTIVITIES AND "SUCCESS" OF THESE IMMIGRANTS  
ONCE THEY REACHED THE UNITED STATES? WHAT PART OF TOTAL  
INDIAN EMIGRATION HAS GONE TO THE UNITED STATES (AS AGAINST  
BRITAIN, EAST AFRICA, FIJI, MALAYA, ETC.) AND HOW, IF AT  
ALL, HAS IT DIFFERED? (ASSIGNED TO BOMCU#CMML  
KMBZSHJ#CURRENT TRENDS AND FUTURE PROSPECTS IN INDIAN  
IMMIGRATION. TAKING THE PAST THREE YEARS AS A BASELINE,  
AND ATTEMPTING TO PROJECT FOR THE FUTURE, WHAT IS PRESENTLY  
GOING ON? HOW MANY INDIANS ARE EMIGRATING TO THE UNITED  
STATES EACH YEAR? WHAT DO WE KNOW ABOUT THEM? WHAT ARE  
THEIR FAMILY SITUATIONS? HOW MANY OTHER APPLY WHO ARE  
NOT GRANTED VISAS? HOW MANY INDIANS ENTER THE UNITED  
STATES ON NON-IMMIGRANT STATUS BUT STAY AS RESIDENT  
ALIENS OR OBTAIN CITIZENSHIP? HOW DO THE INDIANS  
SEEKING TO GO THE U.S. DIFFER, IF AT ALL, FROM INDIANS  
SEEKING TO IMMIGRATE TO OTHER "WESTERN" NATIONS? (A  
LITTLE COMPARATIVE WORK WITH THE CONSULAR OFFICERS OF  
OTHER COUNTRIES MIGHT BE BENEFICIAL.) WHAT ARE THE

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AMCONSUL MADRAS  
INFO SECSTATE WASHDC 8167

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C O R R E C T E D C O P Y (CORRECT MRN TO READ 13990 VICE 13390)

ROSPECTS FOR INDIAN IMMIGRATION TO THE U.S. OVER THE NEXT FIVE YEARS, BOTH IN TERMS OF THE GOVERNMENT OF INDIA AND THE GOVERNMENT OF THE UNITED STATES? WHAT ABOUT THE "BRAIN DRAIN" AND THE "DOCTOR DRAIN"? ARE THESE REAL, AND IF SO ARE THEY LIKELY TO CONTINUE? WHAT ARE THE "POLITICS OF EMIGRATION" FROM INDIA? WHAT IS OFFICIAL REACTION LIKELY TO BE? HOW WILL CHANGES IN THE AMERICAN EMPLOYMENT SITUATION AFFECT INDIAN IMMIGRATION? GENERALLY, WHAT ARE -- OR SHOULD BE -- AMERICAN POLICY OBJECTIVES IN THIS AREA? WHAT U.S. INTEREST, OR IMPAIRED, BY WHAT LEVELS AND KINDS OF INDIAN IMMIGRATION? (ASSIGNED TO MADRAS)

C. INDIAN IN THE UNITED STATES, WITH PARTICULAR EMPHASIS ON STUDENTS. WHAT DO WE KNOW ABOUT THE 300,000 INDIANS SAID TO RESIDE IN THE UNITED STATES? WHERE DO THEY LIVE? HOW DO THEY LIVE? WHAT DO THEY DO? WHAT DO THEY EARN? DO THEY LEAVE? DO THEY MOVE ABOUT WITHIN THE U.S.? WITH REGARD TO STUDENTS, WHO ARE THEY? WHERE DO THEY STUDY? WHAT DO THEY STUDY? HOW LONG DO THEY STAY? WHO PAYS THEIR WAY? HOW MANY OF THEM EARN DEGREES? HOW MANY OF THEM EVENTUALLY SEEK CITIZENSHIP? HOW IS THEIR ACADEMIC PERFORMANCE? WHICH LIMITED OFFICIAL USE

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ELEMENTS OF INDIAN SOCIETY DO THEY COME FROM? WHICH PARTS OF INDIA? (ASSIGNED TO CALCUTTA; PLEASE MAKE FULL USE OF USIS AND AUC STAFF ON THIS ONE)

D. AMERICANS IN INDIA. HOW MANY AMERICANS LIVE IN INDIA? WHO ARE THEY, WHERE ARE THEY AND WHAT DO THEY DO? HOW MANY AMERICANS VISIT INDIA? HOW LONG DO THEY STAY, WHERE DO THEY GO, HOW MUCH DO THEY SPEND? WHAT DO WE KNOW ABOUT THEIR PERSONAL CHARACTERISTICS; E.G. AGE, SOCIO-ECONOMIC STATUS, OCCUPATION, SEX, EDUCATION, ETC.? WHAT DIFFICULTIES DO AMERICANS EXPERIENCE IN COMING TO INDIA (EG. VISAS, HEALTH, RED TAPE) AND WHAT FORMS DOES "CONSULAR CONTACT" WITH AMERICANS IN INDIA NORMALLY TAKE? (ASSIGNED TO NEW DELHI)

E. IN ADDITION TO THE SPECIALIZED PAPERS ASSIGNED ABOVE, EACH POST SHOULD PREPARE A GENERAL DESCRIPTION OF ITS CONSULAR ACTIVITIES INCLUDING, BUT NOT LIMITED TO, THE FOLLOWING INFORMATION:

(1) DATA ON INDIANS SEEKING VARIOUS FORMS OF VISAS FOR THE UNITED STATES. HOW MANY APPLY, HOW MANY ARE GRANTED, HOW ARE DECISIONS MADE, WHAT PROBLEMS ARISE? WHAT ARE AGES, SOCIO-ECONOMIC STATUS, OCCUPATION, GEOGRAPHIC ORIGINS, CASTE, RELIGION, ETC. OF APPLICANTS AND OF THOSE RECEIVING VISAS?

(2) DATA ON AMERICANS RESIDENT IN THE CONSULAR DISTRICT AND VISITORS MAKING USE OF THE CONSULAR SERVICES OF THE POST. HOW MANY, WHAT ARE THEIR PERSONAL CHARACTER-

ISTICS, WHAT SERVICES OR ASSISTANCE DO THEY SEEK?

(3) DIFFICULTIES AND PROBLEMS YOU FACE IN THE  
COURSE OF YOUR CONSULAR WORK. POLICY AMBIGUITIES OR  
REGIDITIES. PAPERWORK AND STAFFING. PROCEDURES AND  
PROBLEMS IN ADMINISTERING U.S. VISA LAWS. THE EFFECT  
ON YOUR WORK OF THE GROWING NUMBERS OF VISA APPLICANT .  
SPECIAL PLEADING BY HIGH OFFICIALS OR IMPORTANT  
PERSONALITIES.

7. LET ME SAY AGAIN THAT I AM COMPLETELY OPEN TO  
SUGGESTION, AMENDMENTS, DELETIONS AND ADDITIONS. MY  
OWN INTEREST IS TO FOCUS ON THE ROLE OF CONSULAR WORK  
WITHIN OUR OVERALL MISSION IN INDIA. I SUSPECT WE WILL  
FIND WE SHOULD BE PAYING CONSIDERABLY MORE ATTENTION TO  
CC. PJ#

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GOS HAVE YOUR COMMENTS AS SOON AS POSSIBLE.  
MOYNIHAN

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